

List of Contents

List of Tables	11
Abbreviations	12
Acknowledgements	15
Foreword	17
<i>David J. Smith</i>	
 Chapter One – Introduction	 21
1.1 Research Subject and Objectives	21
1.2 Minority Politics	27
1.3 Theoretical Framework and Methods	30
1.4 Book Structure	33
 Chapter Two – Democratic Transitions	 35
2.1 Democratic Transitions in Eastern Europe	36
2.2 Defining Consolidation	41
2.3 Democracy and Institutions	45
 Chapter Three – Ethnicity and Politics	 59
3.1 Ethnicity and Identities	59
3.2 Politicised Ethnicity?	61
3.3 Ethnic Group Dynamics	66

Chapter Four – International Institutions	71
4.1 Foreign Policy and IR Theory	71
4.2 Regimes and Liberal Communities	75
 Chapter Five – Occupation and Independence	 81
5.1 Baltic Incorporation and History	82
5.2 From Gorbachev to Independence	89
5.4 Pro-Active and Reactive Nationalism	92
5.5 First Phase: Organised Dissent	94
5.6 Second Phase: Nationalism Reawakened	96
5.7 Third Phase: From Autonomy to Independence	98
5.8 The Last Days	105
 Chapter Six – Politics, Parties, and Governments	 109
6.1. Estonian Politics	110
Estonian Political Parties	114
Estonian Governments	119
Seventh Riigikogu	120
Eighth Riigikogu	122
Ninth Riigikogu	127
6.2. Latvian Politics	134
Latvian Political Parties	135

Latvian Governments	141
Fifth Saeima	141
Sixth Saeima	143
Seventh Saeima	149
6.3. Conclusion	155
Chapter Seven – Minority Policies	159
7.1 Estonian Citizenship Policy	159
7.2 Estonian Language Policy	166
7.3 Estonian Education Policy	170
7.4 Latvian Citizenship Policy	172
7.5 Latvian Language Policy	180
7.6 Latvian Education Policy	184
7.7 Conclusion	186
Chapter Eight – Russia as the External National Homeland	189
8.1. The External National Homeland and Nationalising States	192
8.2. Troop Withdrawal	195
8.3. Borders	202
8.4. The 'Human Rights' Issue	205
8.5. Yeltsin versus Parliament	210
8.6. The 'Normalisation' of Russian Politics	216
8.7. Effective Foreign Policy?	221

10	DAVID J. GALBREATH	
8.8.	Conclusion	230
Chapter Nine – The Baltic States and Europe		233
9.1.	Organisation for Security and Co-operation in Europe	235
	OSCE Relations with Estonia and Latvia	242
9.1.	European Union	263
	EU Relations with Estonia and Latvia	265
9.2.	Council of Europe	273
	CoE Relations with Estonia and Latvia	277
9.3.	Other Actors	281
9.4.	Conclusion	284
Chapter Ten – Conclusion		287
10.1.	The Nationalising State and the National Minority	289
10.2.	The External National Homeland	293
10.3.	International Influences	295
10.4.	Implications	297
Appendix		301
Bibliography		303
Index		323